Message Text

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FOR GEORGE S. VEST (PM) FROM AMBASSADOR

E.O.11652: N/A TAGS: MORG, BR

SUBJECT: DOD DIRECTIVE ON US DEFENSE REP IN FOREIGN COUNTRIES

REF: STATE 002258

1. DOD DIRECTIVE 5105.47 OF JULY 15, 1975, CONCERNING US DEFENSE REPRESENTATIVES ABROAD, STRIKES EMBASSY AS FUZZY IN A NUMBER OF RESPECTS. FOR EXAMPLE, SECTION II D. STATES THAT "OFFICERS ASSIGNED TO INTERNATIONAL STAFFS OR ORGANIZATIONS NORMALLY WILL NOT BE DESIGNATED AS THE USDR:" WE PRESUME THIS PARAGRAPH IS INTENDED TO REFER TO OFFICERS ON DUTY ON STAFFS OF MULTINATIONAL BODIES. BUT IT MIGHT ALSO BE INTERPRETED TO EXCLUDE OFFICERS ASSIGNED TO THE US DELEGATION TO BI-NATIONAL ORGANIZATIONS SUCH AS THE JOINT US-BRAZIL MILITARY COMMISSION. PARA IV A.2. STATES THAT THE USDR WILL "PROVIDE ADVICE AND INFORMATION TO THE AMBASSADOR." THIS VERY GENERAL ASSIGNMENT OF RESPONSIBILITY REQUIRES A DESCRIPTION OF THE TYPE OF "ADVICE AND INFORMATION" TO BE RENDERED. THE AMBASSADOR DOES NOT EXPECT OR WANT THE USDR TO DUPLICATE ATTACHE FUNCTIONS, PARA LIMITED OFFICIAL USE

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IV IN THE SAME SECTION REFERES TO "DOD INTEREST" AS

SEPARATE FROM THE US NATIONAL INTEREST. AGAIN, CLARIFICATION IS NECESSARY.

- 2. SINCE THIS DIRECTIVE DEALS WITH THE IN-COUNTRY CHAIN OF COMMAND, IT WOULD HAVE BEEN APPROPRIATE TO HAVE REFERRED TO SECTION 12 OF PL 93-475, REITERATING ITS PRECEPTS CONCERNING THE AMBASSADOR'S RESPONSIBILITY FOR THE SUPERVISION OF ALL US GOVERNMENT EMPLOYEES IN THAT COUNTRY (EXCEPT FOR PERSONNEL UNDER COMMAND OF US AREA MILITARY COMMANDER).
- 3. HOWEVER, THE EMBASSY'S MAIN PROBLEM WITH THE DIRECTIVE IS THAT WE FEAR THA IN ACTUAL OPERATION IT MIGHT SERVE TO INFRINGE ON OR INTERFERE WITH THE INDEPENDENCE IN-COUNTRY OF THE DAO. THE ROLE OF DATT AND OTHER ATTACHES, AND THEIR CLOSE RELATIONSHIP TO THE AMBASSADOR, WE NOTE THAT THE SECTION HEADED "RELATIONSHIPS" STATES EXPLICITLY THA THE NEW DIRECTIVE WILL NOT ALTER "THE NORMAL DIRECT ACCESS" OF THE MILITARY ATTACHES TO HOST GOVERNMENT OFFICIALS. THEIR RELATIONSHIPS WITH THE CHIEFS OF THEIR SERVICES AND THE SECRETARIES OF THEIR MILITARY DEPARTMENTS. NOR THEIR ROLES AS ADVISORS TO THE AMBASSAOOR. AT THE SAME TIME, HOWEVER, IT AUTHORIZES THE USDR IN SECTION IV "RESPONSIBILITIES AND AUTHORITY" TO "ACT AS THE FOCAL POINT FOR THE COORDINATION OF GENERAL DATA CONCERNING NON-COMBAT DOD ELEMENTS IN A COUNTRY," TO PROVIDE (UNSPECIFIED) "ADVICE AND INFORMATION" TO THE AMBASSADOR, TO INFORM OSD AND THE JCS ABOUT "IN-COUNTRY DOD ACTIVITIES," TO TAKE INITIATIVES TO "IMPOROVE THE INTERFACE" BETWEEN DOD ELEMENTS. THE AMBASSADOR, AND THE LOCAL DEFENSE ESTABLISHMENT, AND TO ELIMINATE "REDUMDANT ADMINISTRATIVE AND SUPPORT" FUNCTIONS.
- 4. IN EMBASSY'S OPINION, IMPRECISION OF DIRECTIVE CREATES POSSIBILITY THAT USDR COULD INTERPRET CERTAIN OF THESE RESPONSIBILITIES AS PLACING HIM IN POSITION TO MAKE SUGGESTIONS OR RECOMMENDATIONS TO MILITARY ATTACHES ONPERFORMANCE OF THEIR FUNCTIONS, AND TO LIMITED OFFICIAL USE

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REPORT TO WASHINGTON ON MANNER IN WHICH THEY DISCHARGE THEM. PARA IV A.6. SEEMS CLEARLY TO IMPLY USDR RESPONSIBILITY TO PROVIDE DAO GUIDANCE IN "ADMINISTRATIVE AND SUPPORT" FUNCTIONS.

5. EMBASSY WOULD APPRECIATE FURTHER INFORMATION CONCERNING PROBLEMS WHICH DEPARTMENT HAS ENCOUNTERED WITH DOD DIRECTIVE, AND ANY COMMENTS DEPARTMENT MIGHT

WISH TO MAKE ON FOREGOING.
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